



4. The PDAA violates ERISA’s express preemption provision by requiring parties providing pharmacy benefit management services to health benefit plans to disclose “information relating to health care costs, prices, quality, utilization . . . including data relating to health insurance claims and enrollment”—including in relation to self-insured ERISA plans—*precisely like* the Vermont statute invalidated by the Supreme Court’s decision in *Gobeille*. 577 U.S. at 315-16.

5. The Supreme Court has also made clear that state laws that “require providers to structure benefit plans in particular ways” are preempted. *Rutledge v. Pharm. Care Mgmt. Ass’n*, 592 U.S. 80, 86-87 (2020). State laws that dictate the design of health benefit plan provider networks (including pharmacy networks) are therefore preempted and may not be applied to ERISA plans. See *McKee Foods Corp. v. BFP Inc.*, 173 F.4th 242 (6th Cir. 2026); *Pharm. Care Mgmt. Ass’n v. Mulready*, 78 F.4th 1183 (10th Cir. 2023).

6. The PDAA includes network design restrictions that prohibit financial incentives for health benefit plan beneficiaries to use certain preferred pharmacies. These restrictions impair the ability of pharmacy benefit managers (“PBMs”) and plans to utilize preferred pharmacy networks to ensure cost-efficient, high-quality pharmaceutical care. These provisions are preempted by ERISA because they dictate the design and structure of employee benefit plans in violation of ERISA’s express preemption clause.

7. The PDAA purports to apply to “pharmacy benefit managers,” but its impact will be felt much more broadly. First, the law’s broad definition of “pharmacy benefit manager” captures *any* party performing claims processing or other services, which includes any third-party administrator and could even capture health benefit plans themselves. Second, health

benefit plan sponsors (Illinois employers and unions) and plan beneficiaries (Illinois workers) will ultimately pay the price of compliance.

8. This lawsuit seeks a declaration that the PDAA's reporting requirements (215 ILCS § 5/513b1.1) and its network design restrictions (215 ILCS § 5/513b1) are expressly preempted by ERISA as applied to ERISA-covered plans sponsored by employers and unions, and requests that the Court enjoin Defendants from enforcing these provisions against PBMs serving those plans.

### **JURISDICTION AND VENUE**

9. PCMA's cause of action arises under 42 U.S.C. § 1983, the Declaratory Judgment Act (28 U.S.C. §§ 2201-2202), the Supremacy Clause of the U.S. Constitution, and the Court's inherent equitable powers.

10. Venue is proper in this Court pursuant to 28 U.S.C. § 1391(b) because the events giving rise to these claims occurred and will occur in this district and because Defendants reside in this district.

### **THE PARTIES**

11. PCMA is the national trade association representing PBMs. PCMA's PBM member companies administer prescription drug benefits for more than 289 million Americans covered by ERISA and non-ERISA health plans.

12. PCMA is a non-profit 501(c)(6) corporation duly organized under the laws of the State of Delaware with a principal place of business in Washington, D.C. PCMA's institutional mission is to advance the common interests of PBMs; to help PBMs improve the safety and affordability of prescription drug services; and to educate and advocate on behalf of PBMs before state and federal legislators and regulators and in court.

13. PCMA's members include Abarca Health, CarelonRx, CerpassRx, Express Scripts, Inc., Humana Pharmacy Solutions, LucyRx, MedImpact Healthcare Systems Inc., Navitus, Optum Rx, PerformRx, Prime Therapeutics, ProAct, Rx Benefits, RxPact, RxSense, Script Care Ltd., Serve You Rx, TrueRx, VytlOne, Waltz Health, and WellDyne.

14. Defendant Ann Gillespie is the Director of the Illinois DOI and is being sued solely in her official capacity. The DOI Director has "the rights, powers, and duties appertaining to the enforcement and execution of all the insurance laws of this State," 215 ILCS § 5/401, including the PDAA. The DOI is headquartered at 320 W. Washington Street, Springfield, Illinois 62767.

#### **STANDING**

15. PCMA brings this lawsuit on behalf of its members. PCMA's members administer prescription drug benefits on behalf of their health plan customers, which include health plans and beneficiaries who reside in or purchase pharmaceuticals in Illinois.

16. PCMA's members will be injured if they are required to comply with the PDAA's extensive reporting requirements, with the first annual report due September 1, 2026. To comply with the reporting requirements, PCMA's members and their customer health plan sponsors (employers and unions) must incur significant administrative costs to prepare the requested annual report. The report will by necessity include sensitive and confidential information belonging to the PBMs, health benefit plans, and their members. If they do not comply, PBMs face fines of up to \$10,000 per day.

17. PCMA's members are also injured by the PDAA's network design provisions because those provisions restrict their ability to design and administer pharmacy networks at the direction of their ERISA plan customers, including their ability to offer beneficiaries incentives to use pharmacies that provide cost savings or quality advantages. PCMA's members rely on

beneficiary incentives to operate preferred pharmacy networks, which would be proscribed by the PDAA's operation. As a result, health benefit plans serviced by PCMA's members will no longer be able to ensure high-quality, cost-efficient care at select pharmacies, and their beneficiaries will suffer.

18. The interests PCMA seeks to protect through this Complaint are germane to its institutional mission, as the challenged provisions of the PDAA reduce the value proposition of PBM services and subject PCMA's members and the customer health plans they serve to unnecessary and unconstitutional costs.

19. The claims in this Complaint serve PCMA's members' common interests. PCMA accordingly has Article III standing to sue on behalf of the members under the doctrine of associational standing. Neither the claims asserted, nor the relief requested, require the participation of individual members in this lawsuit.

#### **ERISA PREEMPTION**

20. ERISA is a comprehensive federal statute that regulates employee benefit plans, including prescription drug benefit plans. 29 U.S.C. § 1001 *et seq.* ERISA was passed in 1974, and includes a broad preemption provision, providing that ERISA and its implementing regulations "shall supersede any and all State laws insofar as they may now or hereafter relate to any employee benefit plan." 29 U.S.C. § 1144(a).

21. With this express preemption language, Congress "intended to preempt the field for Federal regulations, thus eliminating the threat of conflicting or inconsistent State and local regulation of employee benefit plans." *Shaw v. Delta Air Lines*, 463 U.S. 85, 99 (1983).

22. ERISA's preemption clause is rooted in Congress's acknowledgment that "[a] patchwork scheme of regulation would introduce considerable inefficiencies in benefit program operation," leading to "reduce[d] benefits" for American workers. *Fort Halifax Packing Co. v.*

*Coyne*, 482 U.S. 1, 11 (1987). Therefore, Congress sought to avoid “[r]equiring ERISA administrators to master the relevant laws of 50 States,” which “would undermine the congressional goal of minimiz[ing] the administrative and financial burden[s] on plan administrators – burdens ultimately borne by the beneficiaries.” *Gobeille*, 577 U.S. at 321 (internal quotation marks and citations omitted).

23. In the more than fifty years since ERISA’s passage, Congress has continued to exercise its prerogative to occupy the field of employee benefits by amending ERISA numerous times, including most recently this year in the Consolidated Appropriations Act of 2026.

24. The Supreme Court has addressed ERISA’s “comprehensive” preemption provision many times over the past five decades. In determining whether a state law “relate[s] to” employee benefit plans under that provision, the Court looks to whether the law has a “reference to” or “connection with” employee benefit plans covered by ERISA. *Gobeille*, 577 U.S. at 319-20.

25. Relevant here is the “connection with” test. State laws have an impermissible “connection with” ERISA plans if they “govern . . . a central matter of plan administration” or “interfere[] with nationally uniform plan administration.” *Id.* at 323. Preempted state laws include those that prohibit employers from structuring their employee benefit plans in a particular way, *Shaw*, 463 U.S. at 97, and those that “bind[] ERISA plan administrators to a particular choice.” *Egelhoff v. Egelhoff*, 532 U.S. 141, 147 (2001).

26. In 2016, the Supreme Court considered a challenge brought by Liberty Mutual Insurance Company to invalidate a Vermont law that required various entities, including ERISA health plans and their administrators, to disclose “payments relating to health care claims and other information relating to health care services.” *Gobeille*, 577 U.S. at 315.

27. The Vermont law at issue in *Gobeille* required public and private payors to provide information to be “compiled into a database reflecting ‘all health care utilization, costs, and resources in [Vermont], and health care utilization and costs for services provided to Vermont residents in another state.’” *Id.*, citing 18 V. S. A. §9410(b).

28. Liberty Mutual, a self-funded ERISA plan sponsor, challenged the law’s requirement that its third-party administrator, Blue Cross Blue Shield of Massachusetts, report the information it possessed about plan members (Liberty Mutual’s employees and former employees and their families).

29. The Supreme Court confirmed that “Vermont’s reporting regime . . . both intrudes upon ‘a central matter of plan administration’ and ‘interferes with nationally uniform plan administration.’” *Id.* at 323.

30. Because Vermont’s law governed “fundamental components of ERISA’s regulation of plan administration,” opening plans up to “wasteful administrative costs” and “wide-ranging liability,” the Court held that “[p]re-emption is necessary.” *Id.*

31. *Gobeille* remains good law today.

32. In the ten years since *Gobeille*, the Supreme Court has reaffirmed the “connection with” test for ERISA preemption. In 2020, it reinforced that this test captures not only reporting requirements like those at issue in *Gobeille*, but also “laws that require providers to structure benefit plans in particular ways.” *Rutledge*, 592 U.S. at 86-87.

33. Laws that restrict how ERISA plans choose to design their provider networks fall squarely within ERISA’s preemptive scope. For this reason, every federal court of appeals that has considered a challenge to a law that dictates the structure of provider networks has found that those laws bear an impermissible connection with ERISA and are therefore preempted. *See, e.g.*,

*Ky. Ass'n of Health Plans v. Nichols*, 227 F.3d 352, 362 (6th Cir. 2000); *CIGNA Healthplan v. Louisiana ex rel. Ieyoub*, 82 F.3d 642, 649 (5th Cir. 1996); *see also Ky. Ass'n of Health Plans v. Miller*, 538 U.S. 329 (2003).

34. After *Rutledge* reiterated that ERISA preempts laws that dictate benefit design, multiple courts have invalidated state laws that dictate the structure of benefit plans by imposing restrictions or mandates on the structure of a pharmacy network, including laws targeting PBMs. *See McKee Foods Corp.*, 173 F.4th 242; *Mulready*, 78 F.4th 1183; *see also Iowa Ass'n of Bus. & Indus. v. Ommen*, 799 F. Supp. 3d 795 (S.D. Iowa 2025) (preliminarily enjoining law because Plaintiff likely to succeed on merits of ERISA preemption challenge).

### **FACTS**

#### **A. The Prescription Drug Market and PBMs' Administrative Role**

35. Most Americans who obtain prescription drugs through employer-sponsored or union-sponsored medical plans are covered by plans subject to ERISA. Approximately two-thirds of those employer-sponsored plans and multiemployer plans are “self-funded” ERISA plans, meaning that they reimburse covered products and services with their own funds and employee premium contributions, rather than purchasing third-party health insurance for their members.

36. When a consumer fills a prescription at the pharmacy counter, the resulting transaction is the product of several pre-existing contractual relationships involving several different entities across the supply chain. Manufacturers make and bring drugs to market. Wholesalers purchase drugs in bulk from the manufacturers and distribute them to pharmacies, doctors, and hospitals. PBMs negotiate drug reimbursement prices with pharmacies. Prescription drug benefit plans set cost-sharing allocation for their beneficiaries, which determines what percentage of prescription prices is paid by the beneficiary, and what percentage

is paid by the plan. In this way, consumers can take advantage of prices negotiated between PBMs (on behalf of health benefit plans) and pharmacies.

37. Designing and administering prescription-drug benefit plans is a complex and time-consuming undertaking that employers and unions ordinarily do not handle on their own. Most employer and union sponsors of self-funded plans therefore retain PBMs to provide recommendations on the design of, and to help administer, their prescription-drug benefit plans.

38. The sponsor of a prescription-drug benefit plan (typically, an employer or union) determines the plan's benefit design, which includes "what drugs the plan covers (the formulary), how much the plan will pay for those drugs (the cost-sharing terms), and at which pharmacies beneficiaries can have prescriptions filled (the pharmacy network)." *Mulready*, 78 F.4th at 1188.

39. PBMs perform numerous tasks to help the health benefit plan achieve its benefit design goals. These tasks include helping plan sponsors construct pharmacy networks (retail, mail-order, and specialty pharmacy networks), including helping them decide how broad or narrow a network to adopt and whether to use a preferred network.

40. Preferred pharmacy networks are limited networks of pharmacies where plans and beneficiaries pay a lower amount for the drug than at a pharmacy in the standard network.

41. A preferred pharmacy network provides benefits to pharmacies, plan sponsors, and beneficiaries. Beneficiaries benefit because plan sponsors offer reduced copayments and co-insurance for drugs obtained at a pharmacy in the preferred pharmacy network. Pharmacies in the preferred network benefit because they obtain a higher volume of beneficiaries from being in a limited network of pharmacies where beneficiaries can obtain drugs at lower cost-sharing

amounts. Plan sponsors benefit because pharmacies in a preferred network agree to lower reimbursement rates.

42. In addition to benefit design tasks, PBMs assist with myriad administrative tasks, including processing claims and appeals and monitoring pharmacy compliance. Importantly, PBMs assist plans in fulfilling their government and beneficiary reporting obligations. “ERISA’s reporting, disclosure, and recordkeeping requirements for welfare benefit plans are extensive.” *Gobeille*, 577 U.S. at 321 (citing 29 U.S.C. §§ 1021-1024, 1131). The requirements include disclosures to plan participants concerning plan coverage and the plan financials, and an annual report to the Secretary of Labor. PBMs managing pharmacy benefits and other third-party administrators serving ERISA plans assist those plans in meeting those requirements.

43. In almost every case, plans direct the work that PBMs perform. PBMs use their expertise to make recommendations on plan design. For plan administration, PBMs follow the direction of plan fiduciaries.

#### B. The Illinois Prescription Drug Affordability Act

44. The PDAA, proposed as HB1697, was signed into law on July 1, 2025. It includes sweeping restrictions on and mandates for pharmacy benefit managers, defined as “a person, business, or entity, including a wholly or partially owned or controlled subsidiary of a pharmacy benefit manager, that provides claims processing services or other drug or device services, for health benefit plans.”

45. The statute provides that “Notwithstanding [specific exemptions for self-funded employee benefit plans] of the Insurance Code,” “health benefit plan” includes self-funded employee welfare benefit plans except for self-funded multiemployer plans that are not nonfederal government plans.

46. Although certain provisions of the PDAA that impose requirements on an “insurer” or “health insurer” do not apply to self-funded ERISA plans, the provisions of the PDAA applicable to “pharmacy benefit managers” include PBMs serving employer or union sponsored self-funded ERISA plans (except self-funded multiemployer plans) by virtue of the definition’s reference to “health benefit plans.”

C. The PDAA’s Reporting Requirements

47. Section 513b1.1 of the PDAA requires PBMs to submit an annual report to the Department of Insurance and plan sponsors and insurers by September 1, with the first annual report due September 1, 2026.

48. The annual report requires extensive data reporting. It requires “data on the health benefit plan” including for each plan “a list of drugs including corresponding information on therapeutic class, brand name, generic name, or specialty drug name,” “number of covered individuals,” “number of drug-related claims,” “dosage units,” “dispensing channel used,” and “average wholesale acquisition cost per drug.” The PBM is also required to disclose total gross spending on drugs by each plan and total net spending on drugs by each plan customer.

49. The annual report includes numerous metrics that must be disclosed on a claim-by-claim basis, including: “total out-of-pocket spending” by individual per drug, per transaction; the amount paid by the plan to the PBM for reimbursement per transaction; the amount paid by PBM to pharmacies per transaction; the specific rebate amount received by the PBM per transaction; the amount passed through to the plan per transaction; and the amount passed through to the covered individual at the point of sale per transaction.

50. Finally, the annual report requires disclosure of any information collected from manufacturers pertaining to copayments; any compensation paid to brokers, consultants, or advisors for “referrals, consideration, or retention by the health benefit plan”; explanation of

benefit design parameters that steer covered individuals toward affiliated pharmacies, the percentage of drugs charged by affiliated pharmacies, and a list of drugs dispensed by affiliated pharmacies with their costs; and copies of each contract the PBM has with the plan sponsor or insurer.

51. The PBM is also required to prepare a “summary format” of the report with “aggregated information to help covered individuals understand their health benefit plan’s drug coverage.” This summary version of the report shall be marked for public access.

52. Failure to submit the report could result in a fine of up to \$10,000 per day. 215 ILCS § 5/513b1.1(d).

53. The law states that the annual reports will be used “for the creation of a pharmacist dispensing cost report.” 215 ILCS § 5/513b1.1(b). The collection of data for the purpose of generating a state report renders the PDAA directly analogous to the state all-payer claims database governed by the Vermont law at issue in *Gobeille*.

54. Many of the PDAA’s disclosure requirements seek information on matters pertaining to highly confidential plan and sponsor decisions, such as manufacturer rebates, and highly confidential personal health information relating to plan participants.

55. ERISA requires government reporting for some of the information demanded by the PDAA. For example, most self-funded ERISA plans must file Form 5500 with the Secretary of Labor, which reports assets and liabilities and receipts and disbursements of funds, including paid claims. *See Gobeille*, 577 U.S. at 321; *see also* Dept. of Labor, Reporting and Disclosure Guide for Employee Benefit Plans, available at <https://www.dol.gov/sites/dolgov/files/EBSA/about-ebbsa/our-activities/resource-center/publications/reporting-annual-disclosure.pdf>; Schedule H (Form 5500). ERISA also

requires plans to make significant disclosures to beneficiaries. 29 U.S.C. §§ 1021-1024; 29 U.S.C. § 1133.

56. PBMs assist ERISA plans with their reporting and disclosure obligations.

57. In coming years, PBMs will also be required to report detailed claims and compensation data to the health plans that they serve pursuant to an amendment to ERISA passed earlier this year. *See Consolidated Appropriations Act, 2026, 119 P.L. 75; 2026 Enacted H.R. 7148; 119 Enacted H.R. 7148; 140 Stat. 173.*

58. Although there is some overlap in the reporting and disclosure requirements of the PDAA and ERISA, the differences between the two “undermine the congressional goal of minimiz[ing] the administrative and financial burden[s] on plan administrators – burdens ultimately borne by the beneficiaries.” *Gobeille, 577 U.S. at 321 (citations omitted).*

#### D. The PDAA’s Network Design and Anti-Steering Provisions

59. The PDAA prohibits “steering.” 215 ILCS § 5/513b1(f-10). “Steer” is defined to include, but is not limited to: (1) requiring a patient to use an affiliated pharmacy; (2) “offering or implementing” a plan design that “encourages” a covered individual to use an affiliated pharmacy “if the plan design increases costs” for the patient, such as imposing higher co-pays or cost-sharing for use of non-affiliated pharmacies; and (3) reimbursing a pharmacy less than the amount that a PBM would reimburse itself or an affiliate. 215 ILCS § 5/513b1(a).

60. The prohibition on steering directly infringes on plan design. Plans cannot offer a preferred pharmacy network without providing beneficiaries discounts and other forms of incentives to drive their prescriptions to preferred pharmacies.

61. The PDAA’s network design and anti-steering provisions mirror the provisions struck down in *Mulready, 78 F.4th at 1191*, and *McKee Foods Corp., 173 F.4th at 269*, and are

similar to those preliminarily enjoined by and held likely to be preempted in *Ommen*, 799 F. Supp. 3d at 824-29.

E. The PDAA's Provisions Inflict Immediate and Concrete Harms

62. Absent declaratory and injunctive relief, the PDAA's reporting requirements and network design restrictions will cause imminent harm to PCMA's members. PCMA's members will be required to compile and submit extensive, claim-level data to Illinois state authorities by September 1, 2026, or face fines of up to \$10,000 per day.

63. The PDAA's network design and anti-steering restrictions require PCMA's members to restructure pharmacy benefit designs for ERISA plans operating in Illinois, eliminating cost-saving features and network differentiation that plan participants and sponsors would otherwise enjoy.

64. Going forward, PBMs will have to develop burdensome administrative processes and state-specific plan designs applicable to ERISA plans in Illinois but not to ERISA plans in other states. The inefficiencies inherent in these kinds of state-by-state compliance efforts are precisely those that ERISA's express preemption clause was designed to prevent. *See* 29 U.S.C. § 1144(a); *see also Gobeille*, 577 U.S. at 323 ("Pre-emption is necessary" where state law exposes plans to "wasteful administrative costs" and "wide-ranging liability").

65. The public interest and balance of equities favor a declaration and permanent injunctive relief in favor of PCMA. Although the initial burden of complying with the PDAA falls on PBMs, some costs of compliance will inevitably be passed on to employer and union plan sponsors, and the workers and their families who are enrolled in health benefit plans. Plans will also have to change the structure of their pharmacy network to satisfy the PDAA, thereby directly affecting beneficiaries. ERISA's preemption clause embodies Congress's judgment that

uniform federal standards best serve beneficiaries and plan sponsors by minimizing administrative burden and ensuring consistent rights and obligations.

**CLAIMS FOR RELIEF**

**COUNT 1**

**(ERISA PREEMPTION OF REPORTING PROVISION)**

66. PCMA realleges paragraphs 1–65 as if fully set forth herein.

67. “ERISA’s reporting, disclosure, and recordkeeping requirements for welfare benefit plans are extensive.” *Gobeille*, 577 U.S. at 321. A state law that compels the disclosure of detailed information by third-party administrators to state authorities is preempted because it intrudes upon a central matter of plan administration. *Id.* at 323.

68. The PDAA’s reporting requirements under 215 ILCS § 5/513b1.1 compel PBMs acting as third-party administrators of ERISA plans to disclose detailed, claim-level plan information to Illinois state authorities. The reporting requirements closely mirror the data required under the Vermont law held preempted in *Gobeille*.

69. The stated purpose of the PDAA’s data collection is “for the creation of a pharmacist dispensing cost report,” meaning that the purpose of the data collection is not merely “incidental” to the enforcement of other laws. *See Gobeille*, 577 U.S. at 325-26. This data collection purpose is directly analogous to the state all-payer claims database governed by the Vermont law at issue in *Gobeille*, which was purportedly designed for the purpose of collecting information on health care utilization, pricing, and quality.

70. The PDAA’s reporting requirements have an impermissible “connection with” ERISA plans because they deal with the subject matters covered by ERISA—namely, reporting,

disclosure, and recordkeeping—which are central to, and an essential part of, the uniform system of plan administration contemplated by ERISA. *Gobeille*, 577 U.S. at 323; 29 U.S.C. § 1021.

71. The PDAA’s reporting requirements impose novel, inconsistent, and burdensome requirements that interfere with nationally uniform plan administration, in violation of ERISA’s express preemption clause. 29 U.S.C. § 1144(a).

## COUNT 2

### (ERISA PREEMPTION OF PDAA NETWORK DESIGN PROVISION)

72. PCMA realleges paragraphs 1–71 as if fully set forth herein.

73. The Supreme Court has long held that ERISA preempts state laws that interfere with employee benefit plan design. *See Shaw*, 463 U.S. at 97 (regulations that “prohibit[] employers from structuring their employee benefit plans in a [particular] manner” are preempted). State law provisions concerning pharmacy network design, including those provisions that prohibit or restrict steering or preferred networks, are preempted because they dictate plan benefits by dictating the scope and nature of the pharmacy network. *See, e.g., McKee Foods Corp.*, 173 F.4th at 269 (“[T]he incentive provisions bar ERISA plans operating in Tennessee from steering plan participants toward or away from certain pharmacies with higher or lower cost-sharing arrangements. This restriction operates to require an ERISA plan to ‘structure [its] benefit plans in [a] particular way[.]’”) (citing *Rutledge*, 592 U.S. at 86-87); *Mulready*, 78 F.4th at 1198 (“ERISA preempts these provisions because a pharmacy network’s scope (which pharmacies are included) and differentiation (under what cost-sharing arrangements those pharmacies participate in the network), are key benefit designs for an ERISA plan.”).

74. The PDAA’s anti-steering provision in 215 ILCS § 5/513b1 mirrors the provisions struck down in *Mulready* and *McKee Foods*. It directly infringes on plan design as it would prohibit plans from offering beneficiaries discounts and other forms of incentives that encourage selection of pharmacies that offer significant cost savings or quality advantages. *See Mulready*, 78 F.4th at 1191; *McKee Foods Corp.*, 173 F.4th at 269.

75. The PDAA’s network design and anti-steering provision has an impermissible “connection with” ERISA plans because it binds ERISA plan administrators to a particular choice concerning benefit plan design—namely, it prohibits plan sponsors from structuring pharmacy networks with preferred network features and cost-sharing differentiation.

76. The PDAA’s network design and anti-steering provision is preempted by ERISA’s express preemption clause. 29 U.S.C. § 1144(a).

**REQUEST FOR RELIEF**

WHEREFORE, PCMA respectfully prays that this Court enter judgment in its favor and:

a) Declare that 215 ILCS § 5/513b1.1 (the PDAA’s reporting requirement) is preempted by ERISA, 29 U.S.C. § 1144(a), and therefore is invalid and unenforceable as applied to ERISA-covered benefit plans;

b) Declare that 215 ILCS § 5/513b1 (the PDAA’s anti-steering and network design provision) is preempted by ERISA, 29 U.S.C. § 1144(a), and therefore is invalid and unenforceable as applied to ERISA-covered benefit plans;

c) Permanently enjoin Defendants and their agents from implementing or enforcing 215 ILCS § 5/513b1.1 and 215 ILCS § 5/513b1 in any manner as applied to ERISA-covered benefit plans;

- d) Award PCMA its reasonable attorneys' fees and costs; and
- e) Grant such other and further relief as the Court deems just and proper.

Dated: June 16, 2026

PHARMACEUTICAL CARE  
MANAGEMENT ASSOCIATION

By its attorneys,

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CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS

(b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES)

(c) Attorneys (Firm Name, Address, and Telephone Number)

DEFENDANTS

County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.

Attorneys (If Known)

II. BASIS OF JURISDICTION (Place an "X" in One Box Only)

- 1 U.S. Government Plaintiff, 2 U.S. Government Defendant, 3 Federal Question (U.S. Government Not a Party), 4 Diversity (Indicate Citizenship of Parties in Item III)

III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)

- Citizen of This State, Citizen of Another State, Citizen or Subject of a Foreign Country, PTF DEF, 1 1, 2 2, 3 3, 4 4, 5 5, 6 6

IV. NATURE OF SUIT (Place an "X" in One Box Only)

Click here for: Nature of Suit Code Descriptions.

Table with columns: CONTRACT, REAL PROPERTY, TORTS, CIVIL RIGHTS, PRISONER PETITIONS, FORFEITURE/PENALTY, LABOR, IMMIGRATION, BANKRUPTCY, INTELLECTUAL PROPERTY RIGHTS, SOCIAL SECURITY, FEDERAL TAX SUITS, OTHER STATUTES.

V. ORIGIN (Place an "X" in One Box Only)

- 1 Original Proceeding, 2 Removed from State Court, 3 Remanded from Appellate Court, 4 Reinstated or Reopened, 5 Transferred from Another District (specify), 6 Multidistrict Litigation - Transfer, 8 Multidistrict Litigation - Direct File

VI. CAUSE OF ACTION

Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity):

Brief description of cause:

VII. REQUESTED IN COMPLAINT:

CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, F.R.Cv.P. DEMAND \$ CHECK YES only if demanded in complaint: JURY DEMAND: Yes No

VIII. RELATED CASE(S) IF ANY

(See instructions):

JUDGE DOCKET NUMBER

DATE SIGNATURE OF ATTORNEY OF RECORD

FOR OFFICE USE ONLY

RECEIPT # AMOUNT APPLYING IFP JUDGE MAG. JUDGE

**INSTRUCTIONS FOR ATTORNEYS COMPLETING CIVIL COVER SHEET FORM JS 44**

## Authority For Civil Cover Sheet

The JS 44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and service of pleading or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. The attorney filing a case should complete the form as follows:

- I.(a) Plaintiffs-Defendants.** Enter names (last, first, middle initial) of plaintiff and defendant. If the plaintiff or defendant is a government agency, use only the full name or standard abbreviations. If the plaintiff or defendant is an official within a government agency, identify first the agency and then the official, giving both name and title.
- (b) County of Residence.** For each civil case filed, except U.S. plaintiff cases, enter the name of the county where the first listed plaintiff resides at the time of filing. In U.S. plaintiff cases, enter the name of the county in which the first listed defendant resides at the time of filing. (NOTE: In land condemnation cases, the county of residence of the "defendant" is the location of the tract of land involved.)
- (c) Attorneys.** Enter the firm name, address, telephone number, and attorney of record. If there are several attorneys, list them on an attachment, noting in this section "(see attachment)".
- II. Jurisdiction.** The basis of jurisdiction is set forth under Rule 8(a), F.R.Cv.P., which requires that jurisdictions be shown in pleadings. Place an "X" in one of the boxes. If there is more than one basis of jurisdiction, precedence is given in the order shown below.  
United States plaintiff. (1) Jurisdiction based on 28 U.S.C. 1345 and 1348. Suits by agencies and officers of the United States are included here. United States defendant. (2) When the plaintiff is suing the United States, its officers or agencies, place an "X" in this box.  
Federal question. (3) This refers to suits under 28 U.S.C. 1331, where jurisdiction arises under the Constitution of the United States, an amendment to the Constitution, an act of Congress or a treaty of the United States. In cases where the U.S. is a party, the U.S. plaintiff or defendant code takes precedence, and box 1 or 2 should be marked.  
Diversity of citizenship. (4) This refers to suits under 28 U.S.C. 1332, where parties are citizens of different states. When Box 4 is checked, the citizenship of the different parties must be checked. (See Section III below; **NOTE: federal question actions take precedence over diversity cases.**)
- III. Residence (citizenship) of Principal Parties.** This section of the JS 44 is to be completed if diversity of citizenship was indicated above. Mark this section for each principal party.
- IV. Nature of Suit.** Place an "X" in the appropriate box. If there are multiple nature of suit codes associated with the case, pick the nature of suit code that is most applicable. Click here for: [Nature of Suit Code Descriptions](#).
- V. Origin.** Place an "X" in one of the seven boxes.  
Original Proceedings. (1) Cases which originate in the United States district courts.  
Removed from State Court. (2) Proceedings initiated in state courts may be removed to the district courts under Title 28 U.S.C., Section 1441.  
Remanded from Appellate Court. (3) Check this box for cases remanded to the district court for further action. Use the date of remand as the filing date.  
Reinstated or Reopened. (4) Check this box for cases reinstated or reopened in the district court. Use the reopening date as the filing date.  
Transferred from Another District. (5) For cases transferred under Title 28 U.S.C. Section 1404(a). Do not use this for within district transfers or multidistrict litigation transfers.  
Multidistrict Litigation – Transfer. (6) Check this box when a multidistrict case is transferred into the district under authority of Title 28 U.S.C. Section 1407.  
Multidistrict Litigation – Direct File. (8) Check this box when a multidistrict case is filed in the same district as the Master MDL docket.  
**PLEASE NOTE THAT THERE IS NOT AN ORIGIN CODE 7.** Origin Code 7 was used for historical records and is no longer relevant due to changes in statute.
- VI. Cause of Action.** Report the civil statute directly related to the cause of action and give a brief description of the cause. **Do not cite jurisdictional statutes unless diversity.** Example: U.S. Civil Statute: 47 USC 553 Brief Description: Unauthorized reception of cable service.
- VII. Requested in Complaint.** Class Action. Place an "X" in this box if you are filing a class action under Rule 23, F.R.Cv.P.  
Demand. In this space enter the actual dollar amount being demanded or indicate other demand, such as a preliminary injunction.  
Jury Demand. Check the appropriate box to indicate whether or not a jury is being demanded.
- VIII. Related Cases.** This section of the JS 44 is used to reference related cases, if any. If there are related cases, insert the docket numbers and the corresponding judge names for such cases.

**Date and Attorney Signature.** Date and sign the civil cover sheet.



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Civil Action No. \_\_\_\_\_

**PROOF OF SERVICE**

*(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))*

This summons for *(name of individual and title, if any)* \_\_\_\_\_  
was received by me on *(date)* \_\_\_\_\_ .

I personally served the summons on the individual at *(place)* \_\_\_\_\_  
\_\_\_\_\_ on *(date)* \_\_\_\_\_ ; or

I left the summons at the individual's residence or usual place of abode with *(name)* \_\_\_\_\_  
\_\_\_\_\_, a person of suitable age and discretion who resides there,  
on *(date)* \_\_\_\_\_ , and mailed a copy to the individual's last known address; or

I served the summons on *(name of individual)* \_\_\_\_\_ , who is  
designated by law to accept service of process on behalf of *(name of organization)* \_\_\_\_\_  
\_\_\_\_\_ on *(date)* \_\_\_\_\_ ; or

I returned the summons unexecuted because \_\_\_\_\_ ; or

Other *(specify)*: \_\_\_\_\_ .

My fees are \$ \_\_\_\_\_ for travel and \$ \_\_\_\_\_ for services, for a total of \$ \_\_\_\_\_ .

I declare under penalty of perjury that this information is true.

Date: \_\_\_\_\_

\_\_\_\_\_  
*Server's signature*

\_\_\_\_\_  
*Printed name and title*

\_\_\_\_\_  
*Server's address*

Additional information regarding attempted service, etc:

AO 440 (Rev. 06/12) Summons in a Civil Action

**UNITED STATES DISTRICT COURT**

for the

\_\_\_\_\_ District of \_\_\_\_\_

\_\_\_\_\_  
*Plaintiff(s)*

v.

Civil Action No.

\_\_\_\_\_  
*Defendant(s)*

**SUMMONS IN A CIVIL ACTION**

To: *(Defendant's name and address)*

A lawsuit has been filed against you.

Within 21 days after service of this summons on you (not counting the day you received it) — or 60 days if you are the United States or a United States agency, or an officer or employee of the United States described in Fed. R. Civ. P. 12 (a)(2) or (3) — you must serve on the plaintiff an answer to the attached complaint or a motion under Rule 12 of the Federal Rules of Civil Procedure. The answer or motion must be served on the plaintiff or plaintiff's attorney, whose name and address are:

If you fail to respond, judgment by default will be entered against you for the relief demanded in the complaint. You also must file your answer or motion with the court.

*CLERK OF COURT*

Date: \_\_\_\_\_

\_\_\_\_\_  
*Signature of Clerk or Deputy Clerk*

AO 440 (Rev. 06/12) Summons in a Civil Action (Page 2)

Civil Action No. \_\_\_\_\_

**PROOF OF SERVICE**

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This summons for *(name of individual and title, if any)* \_\_\_\_\_  
was received by me on *(date)* \_\_\_\_\_ .

I personally served the summons on the individual at *(place)* \_\_\_\_\_  
\_\_\_\_\_ on *(date)* \_\_\_\_\_ ; or

I left the summons at the individual's residence or usual place of abode with *(name)* \_\_\_\_\_  
\_\_\_\_\_, a person of suitable age and discretion who resides there,  
on *(date)* \_\_\_\_\_ , and mailed a copy to the individual's last known address; or

I served the summons on *(name of individual)* \_\_\_\_\_ , who is  
designated by law to accept service of process on behalf of *(name of organization)* \_\_\_\_\_  
\_\_\_\_\_ on *(date)* \_\_\_\_\_ ; or

I returned the summons unexecuted because \_\_\_\_\_ ; or

Other *(specify)*: \_\_\_\_\_ .

My fees are \$ \_\_\_\_\_ for travel and \$ \_\_\_\_\_ for services, for a total of \$ \_\_\_\_\_ .

I declare under penalty of perjury that this information is true.

Date: \_\_\_\_\_

\_\_\_\_\_  
*Server's signature*

\_\_\_\_\_  
*Printed name and title*

\_\_\_\_\_  
*Server's address*

Additional information regarding attempted service, etc: